

**MINUTES OF THE 7<sup>th</sup> MEETING OF THE HIGH-LEVEL EMPOWERED  
COMMITTEE (HLEC) OF REBUILD KERALA INITIATIVE (RKI) HELD ON  
THURSDAY, 21<sup>ST</sup> NOVEMBER, 2019  
AT CHIEF SECRETARY'S COMMITTEE ROOM, GOVERNMENT SECRETARIAT**

The meeting started at 10.30 AM with the Chief Secretary in the chair. The list of participants is attached.

Chief Secretary welcomed the participants. The meeting proceeded to discuss the agenda items.

**1. Actions taken subsequent to 6<sup>th</sup> HLEC Meeting held on 11/10/2019.**

The Committee took note of the report on actions taken. Principal Secretary PWD apprised the meeting that the DPRs in respect of the roads identified under RKI, Chenganassery Alappuzha elevated highway, Shanghumukham beach road and the bridge over the Kadambrayar are under different stages of preparation. ACS LSGD reported that preparation of project proposal for liquid waste disposal will take some more time. Based on discussions, the following decisions were taken:

**(i)** PWD shall expedite preparation of DPRs for all the projects, including that of the Changanassery-Alappuzha elevated highway, Shanghumukham Airport road and the new two-lane bridge across Kadamprayar river, which are approved under RKI.

**[Action: Prl. Secretary, PWD]**

**(ii)** LSG Department shall prepare project proposals on liquid waste management at the earliest and place before HLEC.

**[Action: ACS, LSGD]**

**(iii)** RKI shall issue Administrative Sanction to projects of Kerala State Bio-diversity Board and Kudumbashree, which are already approved by the HLEC and in-principle approval of Council of Ministers is obtained.

**[Action: CEO, RKI]**

**(iv)** Water Resources Department shall place before HLEC, DPRs w.r.t. those projects which are already approved by the HLEC and in-principle approval of Council of Ministers is obtained, **subject to decision mentioned at Item No. 2 below.**

*[Action: ACS, WRD]*

**2. Procedure to be followed by RKI in issuing Administrative Sanction to projects proposed by Departments and approved by HLEC.**

The Committee deliberated on the features of the operational guidelines of the RKI that may affect timely issuance of sanctions for the projects taken up by the individual departments under RKI. The committee decided the following:

**Decision taken:**

**1. Principal Secretary, Planning & Economic Affairs Department shall submit a proposal on changes that are to be brought in the operational guidelines of RKI so as to expedite implementation of projects.**

**2. The Committee also decided that in the cases of project proposals for which the Council of Ministers has accorded in-principle sanction to take up the same under RKI, and the HLEC had examined the proposals in detail, the Secretaries concerned will be authorized to issue Administrative Sanction without further placing the DPR in the HLEC, provided no technical sanctions are required in such cases and that the estimated cost is not above Rs.10 crore. As there would be change in the operational guidelines which was approved by the Council of Ministers, this decision will be subject to the decision of the Council.**

*[Action: Secretaries concerned]*

**3. Nammal Namukkayi - People's Contact Programme**

CEO, RKI explained the background on which the People's Contact Programme is conceptualized. He informed the Committee of the directions of Hon. Chief Minister in this regard and made a presentation on the same.

The Committee, after having considered the agenda in detail, decided as follows.

**Decision taken:**

HLEC agreed to take up the people's contact programme titled "Nammal Namukkayi (നമ്മൾ നമുക്കായ്)", an extensive campaign ensuring people's participation to identify reforms, policy initiatives and corrections needed to mainstream resilience and improve disaster risk reduction. The committee also approved an expenditure of Rs. 7.3 Crores towards taking up of public consultation programme by sourcing requisite funds from DPL. The Committee directed to place the matter of formulation of DM plans before the State Executive Committee (SEC) of Kerala State Disaster Management Authority.

**4. Visit of joint WB-KfW team on Development Policy Loan (DPL) Mission**

CEO, RKI reported that a multi-member mission from World Bank and KfW had visited the state from Nov. 4 to Nov. 12, 2019 and held discussions with senior officials. During the discussions, the timely completion of the indicative triggers was emphasised by the Mission, so as to pave the way for the approval of DPL2.

**Decision taken:**

HLEC took note of the matter and directed all Secretaries concerned to take necessary action towards timely completion of the triggers identified (Annexure I) so as to enable the state to receive the DPL 2 from the World Bank and the DPL support from KfW.

*[Action: All Secretaries concerned]*

**5. Presentation of prioritized project proposals/ DPRs by the departments**

The following Departments/agencies presented the Project proposals/ DPRs before the Committee.

**i. Agriculture Department:**

The Agriculture Department has submitted 25 project proposals/ DPRs to the tune of **Rs.438.95 crore** before the HLEC for its consideration. CEO, RKI informed the Committee that the proposals have been examined by the secretariat, and RKI-IC have made detailed observations on each of the projects.

The details of the projects and the **decisions taken** by HLEC are summarized as **Annexure II**.

**ii. Animal Husbandry Department:**

The Animal Husbandry Department presented DPRs w.r.t. the two projects already approved by HLEC, and for which in-principle approval of the Council of Ministers was also accorded vide G.O. (Ms.)No.28/2019/P&EA dated 15/11/2019.

Sl.No.	Name of Project	Amount required (Rs. crore)
1	Mobile Tele-Veterinary Unit on regional basis	2.21
2	GIS & RFID Technology adoption	20.80
	<b>TOTAL</b>	<b>23.01</b>

The Committee considered the matter and decided as follows.

**Decision taken:**

HLEC approved the DPRs presented by the Animal Husbandry Department and directed RKI to issue Administrative Sanction to the two projects viz. “Mobile Tele-Veterinary Unit on regional basis” and “GIS & RFID Technology adoption” with a total estimate to the tune of Rs. 23.01 crore.

**ii. Clean Kerala Company Ltd.:**

The State Government has allotted 2 acres of land in KINFRA Park at Kuttippuram for setting up an e-waste dismantling and recycling facility. The Managing Director, Clean Kerala Company Ltd., in the last meeting of HLEC, had requested funds to the tune of Rs.50 lakh for land development and construction of compound wall to protect the boundaries of the land allotted. The HLEC had approved the proposal. Now, the Company has submitted the Detailed Estimate for the project. The Committee approved the same.

**Decision taken:**

HLEC directed RKI to issue Administrative Sanction to the project.

## **5. Presentation of new proposals by various departments.**

### **i. Fisheries Department**

The Fisheries Department has submitted a proposal of Kerala Aqua ventures International Limited (KAVIL) for an estimated amount of Rs.303.85 lakhs (Government of Kerala share Rs. 262.31 lakhs & NFDB share of Rs. 41.54 lakhs).

CEO, RKI informed that RKI-IC has examined the proposal in detail and has endorsed the project to be taken up under RKI, subject to exclusion of items such as repairs & maintenance of air conditioner, purchase of new furniture and renovation of administrative building from the project components.

### **Decision taken:**

**HLEC approved the proposals presented by the Fisheries Department, subject to exclusion of items such as repairs & maintenance of air conditioner, purchase of new furniture and renovation of administrative building from the project components. HLEC further directed RKI to place the project proposals before the Council of Ministers. Subject to the Council's approval, RKI shall issue Administrative Sanction to the project.**

***[Action: CEO, RKI]***

### **ii. Reconstruction of Flood affected bridges/Hanging bridges of various LSGs under RKI**

CEO, RKI informed the Committee that RKI has received requests from various LSGs for reconstruction of flood affected bridges/ hanging bridges to restore connectivity to places mainly in remote locations, where no other connectivity options exist. He requested the HLEC to consider taking up the reconstruction of those bridges under RKI.

**Decision taken:**

HLEC approved the proposal to take up the reconstruction of flood damaged bridges /hanging bridges of Local Self Governments as a priority item, sourcing requisite fund from RKI. HLEC also authorized RKI to place the proposal before the Council of Ministers. Subject to approval of the same, the Chief Engineer, LSGD will take necessary steps to prepare DPR/ Detailed estimates for the same complying the principles of resilience.

[Action: CEO, RKI]

**iii. Mapathon: Project for participative development of the detailed and localized Map of Kerala in Open Street Map Platform, for efficient planning and implementation of programmes for improving disaster resilience of the State**

Secretary, IT explained the rationale behind the project. He informed that the project is envisaged for participative development of the detailed and localised Map of Kerala in Open Street Map Platform, for efficient planning and implementation of programmes for improving disaster resilience of the State. Mapathon, with its target of mapping Kerala down to the local assets and resources on to the Open Street Map platform that enables easy public access, thus could form the baseline activity under Kerala Spatial Data Infrastructure (KSDI). The maps created and made available through Mapathon could subsequently be enriched with datasets from various sources and made an enabling tool for planning and implementing projects and programmes efficiently for improving the disaster resilience of the State.

He further proposed that the project Mapathon is envisioned to be carried out in three stages. Stage 1 would focus on building basic mapping capability across the State with minimal amount of mapping done as part of the training programme and by the unstructured initiative of those get trained, Stage 2 would target actual field mapping by the thousands of local volunteers through structured action covering clear field boundaries like local governments and gap filling field work where canopy cover hinders satellite image availability. Stage 3 would be for refinement of the data and enriching the same with databases from other government sources and

positioning protocols for calling for and generation of maps as required for various government offices.

He informed that National Service Scheme (NSS), the scheme of Ministry of Youth Affairs & Sports, Government of India, IDFC Institute, Mumbai, ESRI and World Bank has shown interest in associating with the project.

The total budget is estimated at **Rs.424.20 lakh**. He requested the HLEC to approve the project to be taken up under RKI and to sanction the funds required from RKI funds.

CEO, RKI informed that RKI-IC has considered the proposal and has recommended the same.

The Committee considered the proposal and decided as follows.

**Decision taken:**

**HLEC approved to take up the project Mapathon under RKI, by sourcing the requisite funds of Rs.424.20 lakh from RKI. HLEC directed RKI to place the matter for in-principle approval of Council of Ministers. Subject to the Council's approval, RKI shall issue Administrative Sanction to the project.**

***[Action: CEO, RKI]***

The meeting concluded at 12.00PM with a vote of thanks by the Chair.

## LIST OF PARTICIPANTS

SI No.	Name	Designation
1.	Sri. Tom Jose IAS	Chief Secretary
2.	Sri. T. K Jose IAS	Additional Chief Secretary, LSGD
3.	Dr. Venu V IAS	Principal Secretary Revenue & CEO, RKI
4.	Sri. Rajesh Kumar Singh IAS	Principal Secretary, PWD
5.	Smt. Sarada M.G IAS	Principal Secretary, LSGD (Rural)
6.	Dr. A Jayathilak IAS	Principal Secretary, Planning & EA
7.	Sri. Sanjeev Kaushik IAS	Principal Secretary, Finance Department
8.	Sri. M Sivasankar IAS	Secretary to Chief Minister
9.	Sri. TKA Nair	Former Principal Secretary to Prime Minister & Member, HLEC
10.	Dr. B Ashok IAS	Secretary, Water Resources Department
11.	Smt. R. Girija	Director, Urban Affairs
12.	Dr. Shekhar.L. Kuriakose	Member Secretary, KSDMA
13.	Sri. P. Kesavan Nair	MD, Clean Kerala Company Ltd.

## DPL 2 Indicative Triggers

<b>RKDP</b>	<b>Trigger 1:</b> The GoK has issued guidelines for project selection, preparation and budgeting, including criteria for project readiness, feasibility and resilience, for the RKDP.
<b>MFD</b>	<b>Trigger 2:</b> The GoK has issued legal instructions for mobilizing private institutional and retail finance for financing resilient recovery efforts.
<b>DRM</b>	<b>Trigger 3:</b> The GoK has updated and published the State Disaster Management Plan, incorporating disaster risk reduction and climate resilience principles and policies and including emergency management and outreach to vulnerable communities.
<b>WRM</b>	<b>Trigger 4:</b> Draft RBCMA Act has been submitted to the State Assembly for approval.
<b>Agriculture</b>	<b>Trigger 5:</b> The GoK has instituted/amended policies, guidelines and programs for expansion of agriculture risk insurance uptake.
<b>Transport</b>	<p><b>Trigger 6:</b> The GoK has adopted performance-based management contract model for managing the core road network, incorporating design and performance standards and disaster-related emergency response module.</p> <p><b>Trigger 7:</b> The GoK has undertaken institutional streamlining in the roads sector to address institutional and resource fragmentation and to strengthen core sector institutions.</p>
<b>Land</b>	<b>Trigger 8:</b> The GoK has reorganized institutional arrangements to create a single land record and integrated map for Kerala unifying the current Deeds Registry, Record of Rights and Field Book (map) records and services.
<b>Urban</b>	<p><b>Trigger 9:</b> The GoK has amended TCP Act for risk-informed master planning.</p> <p><b>Trigger 10:</b> The GoK has revised annual expenditure planning and budget guidelines for urban local bodies to undertake multi-year municipal infrastructure investments.</p>
<b>WSS</b>	<p><b>Trigger 11:</b> The GoK has adopted the policy and institutional program for strengthening water supply services including service delivery models, O&amp;M cost recovery, MIS and Grievance Redress Mechanism.</p> <p><b>Trigger 12:</b> The GoK has adopted a State Sanitation and Waste Management Strategy, incorporating cost-effective septage and waste management models.</p>

## Annexure II

Sl.No	Project Name	Agency	Estimate of fund required from RKI (Rs.in Cr)	Decision of the HLEC
1	Enhancement of existing State Bio Control Laboratory at Mannuthi (Phase I)	Agriculture & KLDC	30.0	The Committee decided that the proposal may be put on hold, until a demand assessment or a feasibility study to justify the market potential of the biocontrol agent products such studies and assessments are completed. The Committee also directed revisiting the stated requirement of permanent employees to man the facilities, and examining the prospects for engaging manpower on a contractual basis. Revised proposal incorporating the above aspects may be submitted to the RKI for examination and subsequent placing before the HLEC
2	Establishment of Tissue Culture Laboratories at Thrissur, Malappuram, Kasargod (Phase I at Thrissur)	Agriculture & KLDC	6.99	The Committee decided that the proposal may be resubmitted to RKI for subsequent placing before the HLEC after substantiating the projected requirements for tissue culture products through demand assessments, studies, etc.
3	Enhancing Livelihood through Integrated Farming with special	Agriculture	50.00	HLEC approved the detailed project report. RKI will place the same before the Council

	focus to Idukki and wyanad			of Ministers for its consideration. Admn. Sanction may be issued subject to the approval of the Council
4	Athirapally Tribal Valley Agricultural Project	Agriculture	7.92	The HLEC decided that in-principle approval may be accorded for project proposal and the RKI will place the same before the Council of Ministers . Subject to the the approval of the Council of Ministers Detailed Project Report shall be submitted to RKI for placing the same before the HLEC, detailing the strategies for convergence, operational models, and other relevant details.
5	Comprehensive and Sustainable Agricultural Development Project for Attapady	Agriculture	7.99	The HLEC decided that in-principle approval may be accorded for project proposal and the RKI will place the same before the Council of Ministers. Subject to the approval of the Council of Ministers modified proposal shall be submitted to the RKI for recommending issuance of Administrative Sanction, incorporating the key lessons of the assessment of the shortfalls and issues related to the implementation of similar project in the area. The department may also explore the feasibility for hiring vehicles on rent and/or outsourced transportation for need-based use.
6	Establishment of Cold Chain for High Value Vegetables in Kerala (Supply Chain for F & V )	HORTICO RP & VFPCCK	14.82	The Committee directed the department to submit modified proposal incorporating the following: 1.Data on the assessment of the quantity

				<p>of produce expected to be generated and subsequently processed within the proposed cold chain.</p> <p>2. The rationale behind investing in dedicated transport facilities/vans vis-à-vis outsourcing of transport activities, etc will be provided, especially in the context when the production volumes, individual farm production, farm gate collection routes, etc are still not worked out to ensure operational efficiency.</p> <p>3. Since quality and efficiency of operations are crucial, the Committee feels that many parts of the proposed project are ideally suitable for private sector investments. These options may be considered and incorporated into the project.</p>
7	Project on Strengthening Market Network in Kerala	VFPCCK	15.00	HLEC approved the detailed project report. RKI will place the same before the Council of Ministers for its consideration. Admn. Sanction may be issued subject to the approval of the Council
8	Infrastructure Development for Flood Management in Kuttanad Phase I	KLDC	60.00	The Committee was of the view that the prospects for convergence with relevant Departments (Water Resources, LSGD, etc) as well as Room For River studies and hydrological studies be done to ensure resilience of the interventions proposed. Prospects for utilization of funds from alternate sources also to be assessed. The Committee therefore decided that the proposal may be placed on hold, until such

				assessments are completed. Revised proposal incorporating the above will be submitted to the RKI for subsequent placing before the HLEC
9	Centre of Excellence at Wyanad for Horticulture and Floriculture	SHM	4.00	The HLEC decided that in-principle approval may be accorded for project proposal and the RKI will place the same before the Council of Ministers. Subject to the approval of the Council of Ministers modified proposal shall be submitted to the RKI for recommending issuance of Administrative Sanction, incorporating the strategies on ensuring sustainability of the project beyond the funding from the RKI.
10	Sustainable Development of Kuttanad Rice Ecosystem	Agriculture	2.91	HLEC approved the detailed project report. RKI will place the same before the Council of Ministers for its consideration. Admn. Sanction may be issued subject to the approval of the Council
11	Improved Infrastructural facilities to overcome flood and drought in Thrissur Ponnani Kole Lands (Phase I)	Agriculture, KLDC, KSEB, KAICO	102.00	The Committee was of the view that the large number of the proposed elements will require significant collaboration and convergence with the Water Resources Department and that prior scientific hydrological studies be done to ensure resilience of the interventions proposed. Prospects of sourcing funds from other sources also require to be assessed. The Committee therefore decided that the proposal may be placed on hold, until such assessments are completed. Revised proposal incorporating the above will be

				submitted to the RKI for subsequent placing before the HLEC.
12	Integrated Infrastructural developments in Kaipad - Cherukunnu and Mayyil Panchayats in Kannur (Phase I)	KLDC	10.13	The Committee was of the view that the large number of the proposed elements will require significant collaboration and convergence with the Water Resources Department and that prior scientific hydrological studies be done to ensure resilience of the interventions proposed. Prospects of sourcing funds from other sources also require to be assessed. The Committee therefore decided that the proposal may be placed on hold, until such assessments are completed. Revised proposal incorporating the above will be submitted to the RKI for subsequent placing before the HLEC.
13	Human Resources Development for Good Agricultural Practices and entrepreneurship; Capacity building for extension personnel in State Department of Agriculture Development and Farmers Welfare	KAU	2.00	The HLEC taking due consideration of the observations made by the RKI-IC deferred the proposal. It also observed that the existing entrepreneurship programmes in the State can be utilized by the target beneficiaries.
14	Development of Kaippad Organic Tided wet lands of Northern Kerala through Mechanised farming, Rice Germplasm Conservation, and Biodiversity based farming	KAU	3.00	HLEC approved the detailed project report. RKI will place the same before the Council of Ministers for its consideration. Admn. Sanction may be issued subject to the approval of the Council
15	Strengthening E- Governance in	Agriculture	15.00	The Committee observed that significant

	Agriculture Department			component of the proposal is the purchase of IT hardware for the Agriculture Department and its allied agencies. More details are required on how all the proposed components of infrastructure, capacity building and human resources will support the smooth and effective operationalization of the State-wide Agriculture MIS,T if it is available or proposed to be implemented. Hence the commiitte defeerred the proposal.
16	Chengannur Samridhi- Tharisu rahitha mandalam padhathi (Phase I)	Agriculture & KLDC	10.00	HLEC approved the detailed project report. RKI will place the same before the Council of Ministers for its consideration. Admn. Sanction may be issued subject to the approval of the Council
17	Business promotion plan for the revival of Coconut Development Corporation	KSCDC	0.25	Considering the fact that the proposed intervention is the construction of a building and that this is not directly relevant to preparation and/or implementation of a business promotion plan, the committee decided that the proposal will not be considered further under RKI.
18	Creating value chain by Developing the infrastructure of Coconut processing complex, Mamom	KSCDC	7.00	Observing that proposal is not aligned to the priorities identified within RKDP Policy Framework and Action Plan, the HLEC decided that the proposal will not be considered further under RKI.
19	Restoration of Department Farm at Munderi and other Krishibhavans	Agriculture	6.00	HLEC approved to accord in principle sanction for the the project proposal RKI will place the same for before the Council of Ministers for its consideration. Subject to

				the approval of the Council of Ministers modified proposal shall be submitted to the RKI for recommending issuance of Administrative Sanction, incorporating the plan for ensuring risk-informed, disaster-informed, and resilience-driven interventions.
20	Production of Nutmeg Quality Planting materials through Departmental Farms	Agriculture	1.00	The committee directed the department to submit detailed project project proposal/DPR to RKI for its review and subsequent placing before the HLEC for its approval as there is very limited information available in the present proposal to enable an ascertainment of the sustainability and disaster resilience of the proposed production of nutmeg planting materials.
21	Projects of Soil Conservation Dept covering flood affected districts – 6 projects	Soil Conservation, Agriculture & KLDC	60.94	HLEC approved the detailed project report. RKI will place the same before the Council of Ministers for its consideration. Admn. Sanction may be issued subject to the approval of the Council
22	Infrastructure development works of Pamboorichal padashekaram in Ramamangalam panchayat, Ernakulam, Ernakulam (Phase I)	Agriculture & KLDC	5.00	The HLEC directed the department to examine the prospects for convergence with relevant Departments (Irrigation, Water Resources, LSGD, etc) and also to explore, the prospects for utilization of funds from alternate sources.The proposal may be placed on hold, until such assessments are completed.Revised proposal incorporating the above may be submitted to RKI for its review and subsequent placing before the HLEC.

23	Farmers training for each Agro Ecological zones by Technical experts	Agriculture	2.00	The HLEC observed that the proposed training would be most effective after the the preparation of Package of Practices by the KAU. Accordingly, the Committee directed that the proposal may be placed on hold until the POP is in place.
24	Integrated Farm management for Holistic Development of DAF, Neriamangalam	KLDC	10.00	HLEC approved the detailed project report. RKI will place the same before the Council of Ministers for its consideration. Admn. Sanction may be issued subject to the approval of the Council
25	Support to Zone wise service delivery by Strengthening Agro Service Centres and karshika karmasena Units	Agriculture	5.00	HLEC approved the detailed project report. RKI will place the same before the Council of Ministers for its consideration. Admn. Sanction may be issued subject to the approval of the Council.